

Message Text

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ORIGIN EUR-12

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DRAFTED BY EUR/RPM:JJMARESCA
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ACDA/IR:RSTRAND
S/P:PKAPLAN
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PM:MBRECKON
C:RHOPPER
S/S: MR. SHANKLE
D/HA:CBRODY

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FM SECSTATE WASHDC
TO ALL NATO CAPITALS IMMEDIATE
USMISSION NATO IMMEDIATE

C O N F I D E N T I A L STATE 087354

HOLD FOR OPENING OF BUSINESS

E.O. 11652: GDS

TAGS: NATO, PFOR

SUBJECT: IS DRAFT REPORT ON PREPARATIONS FOR BELGRADE

REFS: (A) USNATO 2238; (B) USNATO 2172; (C) STATE 84814;
(D) USNATO 2151; (E) STATE 82235

1. WHILE WE HAVE NOT YET SEEN REVISED IS DRAFT PAPER ON
PREPARATIONS FOR BELGRADE, REFTELS (A) AND (B) (BEING
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REPEATED TO ALL NATO CAPITALS) RAISE TWO POINTS WHICH
WILL PREVENT US FROM GIVING OUR APPROVAL TO THE IS DRAFT
AT THIS TIME. YOU SHOULD ASK FOR A FURTHER MEETING OF
POLADS TO DISCUSS THESE ISSUES PRIOR TO APRIL 20 NAC. IF
THEY CANNOT BE RESOLVED SATISFACTORILY BEFORE APRIL 20,
YOU SHOULD INDICATE THAT WE WILL BE UNABLE TO AGREE TO
THE PAPER ON THAT DATE, AND THAT PAPER WILL HAVE TO BE

CONSIDERED FURTHER IN POLADS BEFORE PRESENTATION TO THE NAC. POINTS WITH WHICH WE HAVE PROBLEMS ARE SET OUT BELOW.

2. TERMINAL DATE FOR MAIN MEETING (REFTEL A). AS EXPLAINED IN REFTEL (E) WE DO NOT REPEAT NOT BELIEVE IT WOULD BE TO WESTERN ADVANTAGE TO AGREE TO A CUT-OFF DATE IN ANY FORM, SINCE THIS WOULD ELIMINATE ONE OF THE ONLY FORMS OF LEVERAGE THE WEST WILL HAVE AT BELGRADE AND

WOULD SERIOUSLY UNDERCUT THE WESTERN POSITION. IN ORDER TO FIND A FORMULATION WITH WHICH ALL ALLIES WOULD BE COMFORTABLE, WE INDICATED IN REFTEL (C) THAT WE WERE PREPARED TO AGREE TO COMPROMISE PHRASEOLOGY AS TRANSMITTED REFTEL (D). THAT PHRASEOLOGY WAS: "FOR EXAMPLE, THE ALLIES MIGHT, IF THE SITUATION SO WARRANTS, SUPPORT A TARGET DATE, E.G. CHRISTMAS, WITH TERMINATION BY CONSENSUS". OUR UNDERSTANDING OF THIS LANGUAGE IS THAT, DESPITE THE SETTING OF A "MENTAL" TARGET DATE, CONSENSUS WOULD STILL BE REQUIRED TO TERMINATE THE MEETING, THUS PRESERVING THE LEVERAGE OFFERED TO US BY THE TIMING FACTOR. WE REGARD THIS POINT AS FUNDAMENTAL TO THE WESTERN STRATEGY FOR BELGRADE, AND, SINCE IT IS AN ISSUE WHICH WILL HAVE TO BE TAKEN UP DURING THE PREPARATORY MEETING, WE DO NOT REPEAT NOT BELIEVE THAT A NATO STRATEGY PAPER WHICH FAILS TO INDICATE AN AGREED VIEW ON THIS FUNDAMENTAL ISSUE WOULD BE AN ACCEPTABLE BASIS FOR THE ALLIED APPROACH DURING THE BELGRADE PREPARATORY MEETING. YOU SHOULD THEREFORE INFORM POLADS THAT

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WE CAN AGREE TO COMPROMISE FORMULATION IN REFTEL (D) BUT CANNOT REPEAT CANNOT AGREE TO THE IS PAPER IF THIS BASIC ISSUE IS LEFT UNRESOLVED.

3. THEMES FOR USE DURING REVIEW OF CBMS IMPLEMENTATION (REFTEL B). AS IS PAPER NOW STANDS, ALL SUBSTANTIVE SECTIONS WILL CONTAIN SOME REFERENCE TO THEMES FOR USE DURING REVIEW OF IMPLEMENTATION EXCEPT SECTION ON CBM'S. WE BELIEVE THAT IF THEMES FOR REVIEW OF IMPLEMENTATION OF CBMS ARE NOT INCLUDED IT WILL SUGGEST THAT THE ALLIES ARE MORE INTERESTED IN NEW PROPOSALS IN THIS AREA THAN THEY ARE IN THE REVIEW OF IMPLEMENTATION. FOR THIS REASON, WE CONTINUE TO WANT TO SEE REFLECTION OF THEMES FOR REVIEW OF IMPLEMENTATION OF CBMS AS WELL AS ALL OTHER SECTIONS OF FINAL ACT. THIS IS NECESSARY TO RECALL THAT FIRST WESTERN PRIORITY IN BELGRADE WILL BE THOROUGH REVIEW OF IMPLEMENTATION IN ALL BASKETS. YOU SHOULD THEREFORE INFORM ALLIES THAT WE WISH TO SEE CBM THEMES REFLECTED IN IS PAPER BEFORE REPEAT BEFORE

IT IS INTRODUCED INTO NAC. REF PARA 2, REF A, WE CONCUR IN REVISED INTRODUCTORY PARAGRAPH TO ANNEX A, AND IN MISSION RECOMMENDATION THAT US EXPRESS EXPECTATION THAT POLADS BEGIN REVIEW OF PROPOSALS TO DEFINE LIMITED NUMBER OF INITIATIVES.

4. FYI: IN PRESENTING ABOVE VIEWS TO ALLIED DELS YOU SHOULD BEAR IN MIND THAT WE CONSIDER THIS PAPER A BASIC DOCUMENT ON WHICH ALLIED DELS WILL BASE THEIR NEGOTIATING TACTICS DURING PREPARATORY BELGRADE MEETING. SINCE WE DO NOT ANTICIPATE FURTHER ROUND OF ALLIED CONSULTATIONS

PRIOR TO JUNE 15, THIS PAPER SHOULD BE RIGHT BEFORE IT IS APPROVED. SHOULD THIS MEAN POSTPONEMENT OF CONSIDERATION IN THE NAC, WE BELIEVE THAT IS PREFERABLE TO AGREEMENT ON A PAPER WHICH IS INADEQUATE OR OMITTS KEY POINTS. WE CAN, OF COURSE, ACCEPT A SILENCE PROCEDURE
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FOR APPROVAL, BUT ONLY IF PAPER ITSELF IS BASICALLY

ACCEPTABLE TO US. WE WILL BE TRANSMITTING BY SEPTEL TALKING POINTS WHICH MAY BE USED IN NAC DISCUSSION OF CSCE IRRESPECTIVE OF WHETHER IS PAPER IS TAKEN UP.
END FYI.

5. IN VIEW OF DANISH POSITION REPORTED REFTEL (A) EMBASSY COPENHAGEN SHOULD EXPLAIN ABOVE VIEWS TO APPROPRIATE SENIOR OFFICIALS IN DANISH MFA. EMBASSIES BONN, PARIS AND THE HAGUE SHOULD MAKE SIMILAR DEMARCHES TO APPROPRIATE OFFICIALS. POSTS IN OTHER NATO CAPITALS MAY DO SO IF THEY CONSIDER IT USEFUL.

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